SUPPLEMENTAL MATERIAL W.7.

SUPPLEMENTAL MATERIAL

October 18, 2004

To: Board of County Commissioners

From: Tom Stinchfield, Transportation Planning Engineer

Subject: Supplemental Information for Item #7c, October 20, 2004

Agenda Item Title: ORDER <u>04-10-13-11</u>/In the Matter of Endorsing New Freight Routes on Oregon Department of Transportation (ODOT) Highways in Lane County. (Tom Stinchfield) (30 min.)

Attached is all the written testimony received to date on the Freight Route issue.

- 1. October 13, 2004 letter from Rob Zako, 1000 Friends of Oregon.
- 2. October 13, 2004 letter from City of Springfield Mayor Sid Leiken
- 3. October 15, 2004 letter to ODOT From MPC Chair Bonny Bettman
- 4. October 16, 2004 email to BCC from Rob Zako, 1000 Friends of Oregon
- 5. October 18, 2004 email from Bob Gresham (forwarded by ODOT)



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Central Oregon Office • P.O. Box 8813 • Bend, OR 97708 • (541) 382-7557 • fax (541) 382-7552

Date: October 13, 2004

From: Rob Zako, Transportation Advocate

To: Lane County Board of Commissioners

Cc: Ollie Snowden

Tom Stinchfield

Re: Proposed New Freight Routes on ODOT Highways in Lane County

Dear Lane County Commissioners,

Thank you for this opportunity to comment on the proposed new freight routes on ODOT highways in Lane County.

In my role as (statewide) transportation advocate for 1000 Friends of Oregon, I have been following the issue of proposed freight routes around the state. I will note that the proposals from the Freight Route Analysis Project (FRAP) have *not* been universally embraced by local jurisdictions. In understand the Northwest ACT is opposing designating Highway 101 as a freight route. As noted in the report from your staff, the Cascades West ACT staff is recommending against designating Highway 99 as a freight route.

In a nutshell, the issue is *maintaining local control* versus more state control of state highways. To put it differently, the issue is *maintaining flexibility* to balance competing demands on the state highway system versus giving priority to truck freight traffic over other important interests.

In particular, ODOT's mobility (ease of traffic movement and speed) standards are, in general, higher on freight routes than on non-freight routes. In order to achieve these higher mobility standards, ODOT typical imposes access (intersections and driveways) restrictions on the highway. If the primary objective is to ensure that through truck traffic can travel quickly with little congestion, then such restrictions are warranted.

But giving through truck traffic priority can hurt local business and communities. Local businesses (stores, farms, etc.) typically want easy access to the highway. For example, because Highway 99 in the Newberg-Dundee area is already a freight route, ODOT is looking to improve Highway 99 in a way that gives no (new) access to local farms. Such considerations apply to businesses and farms in Lane County along Highways 99 and 126.

In addition, freight routes that provide for better through movements can create safety problems where highways run through communities. Where a highway does run through a community, it often makes sense to designate a Special Transportation Area (STA). But the rules for STAs make it difficult to designate them along freight routes, hence to ensure the safety and convenience of local residents and businesses where a highway runs through a community. In Lane County this is of greatest concern in Junction City, west Eugene and east Springfield.

Using these ideas, following are our specific recommendations for each proposed designation:

1. OR 126 (Florence-Eugene Highway), US 101 to Eugene — OPPOSE

We oppose this proposal. This segment carries less than 4 million tons of freight annually. As noted above and by staff, we have already seen how higher mobility standards have frustrated

efforts to build the West Eugene Parkway (or to otherwise resolve traffic problems in west Eugene). We are concerned about impacts to local businesses along Highway 126 in west Eugene. We believe that the loss of flexibility and local control is not warranted for this portion of Highway 126. While freight does use this portion of Highway 126, it is not a major use and does not warrant giving priority to just that one use.

2. OR 126 (McKenzie Highway), I-5 to OR 126/US 20 — STRONGLY OPPOSE

We strongly oppose this proposal. This segment carries less than 4 million tons of freight annually. This portion of Highway 126 is best known for its recreational uses (along the McKenzie River), not its freight uses. It is home to people who fish, hunt, camp and otherwise enjoy the restaurants and vacation resorts along the McKenzie River. Note that the eastern portion of this segment is a designated scenic byway: part of the loop that crosses Santiam and McKenzie Passes. We don't believe it is appropriate to designate a scenic byway as also a freight route. The western portion of this segment of Highway 126 is also home to numerous farms. We don't see this highway as a major freight route and don't think it would be wise to give priority to freight uses over all other uses.

3. OR 20, OR 126/US 20 to OR 22 (Santiam Pass) — OPPOSE

We oppose this proposal. This short highway segment is an extension of the Highway 126 segment. It makes sense to designate both segments or neither. As we articulated above reasons for not designating the Highway 126 segment, we similarly oppose this designation. On the other hand, there is really little along this segment other than forest and a few trailheads.

12. Beltline Highway, I-5 to OR 126 - SUPPORT

We support this proposal. This segment carries more than 4 million tons of freight annually. Beltline Highway is already a limited-access highway that supports commuter and freight traffic. None of the conflicts of concerns we identified above exist along this segment. We believe a freight route designation is appropriate.

21 OR 99, OR 99W (Junction City) to Beltline Highway - OPPOSE

We oppose this proposal. This segment carries more than 4 million tons of freight annually. But it is also the main street for Junction City, which is considering a Special Transportation Area (STA). Moroever, we see Interstate-5, not Highway 99, as the major north-south freight route in this area. While it is important to have one such freight route, we believe that a balanced approach argues for keeping alternate routes such as Highway 99 dedicated to multiple uses. At the very least, we encourage Lane County to consult with Junction City and to coordinate with the Cascades West ACT before making a recommendation on this proposal.

Sincerely,

Rob Zako

Rob Zako

Transportation Advocate 1280-B East 28th Ave. Eugene, OR 97403-1616

Phone: (541) 343-5201 Fax: (541) 683-6333 rob@friends.org

CITY OF SPRINGFIELD, OREGON

OFFICE OF THE MAYOR / CITY COUNCIL



October 13, 2004

Commission Chair Green
Lane County Board of Commissioners
125 East 8th Ave.
Eugene, OR 97401

Dear Chair Green and Commissioners,

Thank you for the opportunity to address the Board about the Oregon Department of Transportation (ODOT) New Freight Route Designation proposals for Lane County.

I am recommending the Board of Commissioners notify the Oregon Transportation Commission (OTC) requesting more time to review and analyze the New Freight Route Designations on Highway 126 in Springfield. The City requires more information about the Freight Route regulations in context to developable land and current ODOT Highway 126 Expressway Planning.

I am a solid supporter of economic development in Springfield, this metro area, and Lane County. Creating better truck routes and improving our road system so we can get goods and services to our community is a high priority for the City. Also, it's a high priority for the City to develop its vacant commercial and housing parcels in the Thurston area of the City. The New Freight Route designation carries stricter regulations about traffic congestion which I want more time for City staff to analyze before OTC makes a decision.

Also, ODOT is currently conducting a Highway 126 Expressway Plan that will include a concept design process for the Main Street/Highway 126 intersection. Adding a freight route layer of regulations and possible restrictions before the concept design process begins for the Expressway Plan could limit the possible design solutions for the intersection.

The City is requesting more time to gain more information from ODOT about the positive and negative outcomes of designating Highway 126 from Main Street to the UGB as a Freight Route.

Thank you for your support.

Sincerely.

Sidney W. Leiken, Mayor

CC: Mike Kelly, Dan Brown, Robin Marshburn, Tom Boyatt, Tom Schwetz

October 15, 2004

Mr. Bruce Warner Oregon Department of Transportation 355 Capital Street, NE, Room 101 Salem, OR 97301-3871

Mr. Warner:

Representing the Central Lane MPO, the Metropolitan Policy Committee appreciates the opportunity to comment on the proposed Freight Route Designations developed as part of the Freight Route Analysis Project. Reasonable and reliable travel time for the movement of freight is a critical element in both the statewide and local economies.

At the local level, the designation of freight routes presents both opportunities and issues. Overall, our initial review of the proposed designations has flagged some significant implications for existing and future land use development. Given the aggressive timeline leading to adopting these designations, MPC is requesting an extension of the public comment period to allow local agencies more time to respond to specific parts of the proposal. We also recommend that management Plans be completed prior to formal designation of freight routes within urban areas.

Generally, the freight route designations would seem to signify that a certain state-level priority is being given to the designation. It would logically follow that additional resources might be available for improvements along those routes. However, given the limited resources available for transportation improvements overall, and the extensive nature of the proposed additions to the statewide freight system, we realize that these designations are certainly no guarantee of funding for the proposed routes in the Central Lane MPO area. Without more detailed prioritization, the set of proposed designations could dilute the state's highway investment strategy.

The proposed designations can overlay a new set of performance standards on the existing system. Higher mobility standards on facilities that currently double as a main street may negatively affect pedestrian and bicycle safety as well as accessibility to adjacent businesses.

Certain segments of the proposed designations in the Central Lane MPO area present significant implications for surrounding existing and future land development. For example, Main Street in Springfield east of it's intersection with Hwy 126, has been proposed for freight route designation. That segment currently provides

Letter to Bruce Warner October 15, 2004 Page 2

access to several businesses servicing the surrounding residential areas. In particular, that segment provides major access to two of Springfield's nodal developments and key vacant developable land in the Jasper-Natron area. The freight route designation could trigger higher mobility standards and design standards that would limit the concept designs currently being developed for the Hwy 126/Main Street intersection area to the higher cost interchange alternatives. The designation could also limit the city's ability to intensify the development surrounding the facility and would affect the bicycle and pedestrian use of the facility.

We recognize the importance of identifying a statewide freight route system that provides increased freight mobility, accessibility, and safety standards. Further, we understand the positive economic impacts of developing a more efficient Statewide freight route system. However, in urban areas the complexity of the interactions between the transportation system and adjacent and surrounding land use calls for a more deliberate process to explore the overall implications of freight route designations.

The process for review has required an aggressive timeline for providing comment on the proposed designations. Due to the array of implications that have not yet been adequately investigated, we recommend extending the public comment period for 60 days to allow local agencies the opportunity to fully assess the implications of the proposed designations. We also recommend that management plans be conducted prior to formal designations made in urban areas.

We look forward to working with ODOT on these important issues. We will continue to review and comment on the proposed designations as they evolve.

Sincerely.

Bonny Bettman

Chair, Metropolitan Policy Committee

STINCHFIELD Tom A

From: Rob Zako [rob@friends.org]

Sent: Saturday, October 16, 2004 11:04 AM

To: Lane County Board of Commissioners

Cc: Ollie Snowden; Tom Stinchfield

Subject: Freight Routes

Dear Lane County Commissioners,

Thank you for keeping the record open on the matter of designating freight routes until your next meeting on this matter.

I understand that you will be allowing Bob Russell of the Oregon Truckers Association to speak to you at that meeting. If so, it is only fair that you allow others who wish to testify in person to do so at that time, as well.

Lastly, for the record, I wish to amend the written comments of 1000 Friends of Oregon that I submitted previously. Like Mayor Torrey, who spoke on the matter at MPC on Thursday, I would like express concerns over the proposal to designate "Beltline Highway" a freight route. While 1000 Friends might support a designation for Beltline itself, a limited-access express that runs from I-5 to West 11th Avenue, we understand that In ODOT's view "Beltline" actually Includes West 11th Avenue/Highway 126 from the Intersection with Beltline (where WalMart and Target are) west beyond Green Hill Road to a point beyond Fisher Road. Out of concern for businesses along this section of West 11th/Highway 126 and their need for access, we now oppose designating this segment.

In summary, we now oppose all five proposed designations in lane County.

Indeed, based upon conversations with ODOT staff and elected officials around the state, I am wondering why this half-baked idea is even coming before the county commissioners (and ACTs around the state). It might be appropriate for you to send a message to ODOT that they get their ducks in a row first and allow more time before asking for comments on such a proposal.

Thanks, Rob

Rob Zako
Transportation Advocate
1000 Friends of Oregon
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(541) 683-6333 (fax)
rob@friends.org

Become an Oregon donor: http://www.friends.org/support

STINCHFIELD Tom A

From: 'Robin.L.MARSHBURN@odot.state.or.us

Sent: Monday, October 18, 2004 9:57 AM

To: tom.stinchfield@co.lane.or.us; Robert.PIRRIE@odot.state.or.us

Subject: FW: McKenzie freight route proposal

Hi Bob.

Thank you for your comments. I understand your concern about the meeting time, but you will have to contact Lane County to see if they can address this issue. Contact Tom Stinchfield at Lane County Public Works Dept (541 682-6930) email tom.stinchfield@co.lane.or.us

I was at the meeting on Wednesday and about a dozen citizens that live on or near the McKenzie Highway testified against the freight route designation. Their concerns on this proposal are the same as yours. If the highway does become a freight route, it does not mean that additional right-of-way will be taken. There is no construction project associated with the freight route designation. Please let me know if I can be of further assistance.

Robin Marshburn

----Original Message----

From: Bob Gresham [mailto:bgresham@cascadeautomation.com]

Sent: Wednesday, October 13, 2004 9:32 AM

To: MARSHBURN Robin L

Cc: Trevor Keller

Subject: McKenzie freight route proposal

Robin;

I understand that you are the contact for discussion on the proposed McKenzie freight route. I also understand that a public hearing is to be held today in Eugene at 1:30.

I am voicing a complaint that it is hard for the average resident to get to these forums during the workday, and would ask they be scheduled during the evening hours. Also, the agenda is obscure as to what will occur if the freight status is approved. Does this mean that additional properties will be taken from residents to accommodate freight route designated routes? We just went through that a few years ago on an unrelated widening project. Frankly, many of us simply don't have any front yards left.

My other concern is additional truck traffic. Yesterday morning, I pulled out of my driveway and immediately pull off the shoulder to let a tractor trailer pass before we became an integral part of each other. While waiting, a total of five tractor trailers passed, along with a multitude of vehicles hung up behind them.

I just want you people to weigh out what's happening here in the trenches. We have to live daily with the decisions you folks make. There's going to be freight traffic, but I don't see designating the McKenzie as a freight route being sound judgment on your part.

Please contact me at your earliest convenience. I simply cannot make the meeting today, as I have to work.

Sincerely, Robert L. Gresham 44509 McKenzie Hwy. Leaburg, Or. 97489 541-747-7979 work 541-912-3130 cell 541-747-7979 fax

SUPPLEMENTAL MATERIAL EMORANDUM

MEMORANDUM

TO:

Lane County Commissioner Bobby Green

FROM:

Concerned Citizens

DATE:

October 15, 2004

RE:

Freight Truck Route Proposal for McKenzie Hwy. and Cut-Off Road

FOR CONSIDERATION AND TO BE INCLUDED IN THE RECORD OF THE MEETING OF THE BOARD OF COMMISSIONERS ON OCTOBER 20, 2004, AT 9:00 A.M.

We, the citizens living in and utilizing the McKenzie River area, strongly oppose the designation of the McKenzie Highway as a freight truck route. Increasing the use of the McKenzie Highway by heavy truck traffic would: adversely affect the safety of all drivers, pedestrians, and animals; diminish our home and property values; diminish the livelihood of area businesses; decrease our quality of life; reduce tourism; increase air, ground, and noise pollution; potentially create contamination to our surrounding cities' water supply; and diminish the beauty of the area. We have a treasure in our scenic highway, which is widely cherished for its beauty and recreational potential. We strongly believe that we need to preserve our area, and not destroy it by designating it as a freight truck route.

Thank you for your consideration of our position.

Attachments: Copies of 425 signatures from concerned citizens collected over a period of three days.

cc:

Commissioner Don Hampton (with copy of memo only)

Commissioner Anna Morrison (with copy of memo only)

Commissioner Peter Sorenson (with copy of memo only)

Commissioner Bill Dwyer (with copy of memo only)

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Jill Aliperti	88948 Bridge St.	套896-9059	Ju alypa	_
Kristin Stephen	41969 HobbenCok.La	8963167	Fisten Stoker	
Margaret Savage	4595 brains Eugen, OR 97404	688-0493	margaret Savage	•
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Marci Sather	7606 McKenzie Hur Springfield OR. 974			
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Diana Koozev	Spfld, OR 97478	896-3890	Diana J. Koozer	_
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GREE WILLIAMS	P.O. Box 147	896-946_	by lott.
Mary & Schnell	90912 Leashore	896-9465	Mary School
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Brian Murchy	13352 Acors	20(377-4893	BMN
Debwah Greskam	44509 MCK Hwy	896-5689	Deborah Fresha
Ameha Andarge	4613 Aster	744-2524	Amohn.
Trody Podgett		896-36X	Para Jan
RICKWILLIAMS	P.O. Boy 172	(Millian
Becky Andrews	8.0. BOX 15 CRIM	802-376	Bedy Andres
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Joy Dennely	LEASURG, OR 97487	896-3232	JERRY DENNEHY
Jonna Barrit	Leaburg, Oragon 44121 mikenzichun	892-3580	Donna BarretT
Craig Jones	Vida, Oregon 90414 Thomason Lane	896-3731	Cray Jones
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Martin H. Lynn	46090 Mckruzie Hu 46090 Mckruzie Hu 13015 Makazie Huse	(541) 876-0504 (541) 510-4265	Malt rym
Tamara V. Buller	Vida 02 97488	(54) 896-300°1	Laward Bulle
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Scott Boston	253 Alexandra Ct Eugene A 97404	541-451-3370	An Boeting
Matt Currier	87838 upland St Springtical OR 97478		mod Pi
Dan Van Ordstrand	91113 Sunkerman Rd. Springfield, DR 97478		Da / Dels
(Pemberton	Salem OR 5314 Snow Hote Sts		Mentert
Ashlee Harrison	790 E. 29th. St. Eugene, OR 97405	541-345-0547	able Harina
Du GILLHam	Granded 9708	(541) 896-0289	Allegan
Bill Burwell	Leabury OR	541896-327	Billowell
Bonnie Toot	6929 A Street Splan, OR 97477		Borne Jost
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Londa Wheatley	Cruk Rd Sold-0	197478	warde Sheatly
Bill Baynes	Spring field ON 97478	726-9953	Candinice Runquest Salfaynes
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	Tristen Hodges	38669 (cder Flet	Rd 726 9459	KAR HIS	 -
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Barbara S. Stott	Springfield 97478 37945 Camp Creek Rd.	747-6908	Duran Atom
Sandra Rossman	41 68 Madron		Sandre Rosoma
Petricis Srips	49430 M Kengy	825-3540 (Entricia Gray
MELODY FORTHERT Melody Forther	40703 ME Kenziett	1 147-9728	Melody Forther
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Edie Ly	A0377 Booth Killy Rt. Spfld OR 97498	146-5753	Edie Fry
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CarolynoReynolds	39895 Deerhoin Rd	747820	Carolyn Klyno
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Victory WHoly	38692 E. Cedar	n 716-6836	Chil (Still)
Miriam Hickery Mr. Mickey	38692 E. Cedar Flat Rd.	729-1911	Mithy

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Rena P. Jisler	38310 hpps Campo	7260770	Rena P. Fisker
Judy GAMME	42165 McKergie Houy	.5.50	July Lampie
General Rear	38784 (amp Gran) Sp to 9.7479	(2192)	Hosel .
KATHY ROBERIS	38850 CAMP CR SOFED 97478	.777)	* Raberts
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Cyndi Clark	Springfieldor, 97478	840-3630	ceneli chock
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Mike Pittenger	39200 mckazie Huy	746-5275	Michael Patrogy
Monty Hepny	37530 Upper Cample	744-0405	Clyont Show
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Jenn Rilampsell	89931Bdg St	521-4209	Jun Coeplet
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Paula Hernex	88088 Milliean RdSp	741-1046	Paula Herrick
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Diane Gill	Blue River	822-3580	Mane Gill
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UANDA KACALEK	UPA-LEA MOBILE LODGE 44221 MCKENZIEHUY	896-3898	Wondo Landa
Dana M Hupsens	VIDA-LEA MODILE ' LODGE 44221 MCKENZIE DIN	896-3735	Smin Hulger
Beverly Baker	44221 Ne Kenz	9943898	Beverly Baker
Barbara Elyland	Vida Lea Mobile Lodge # 5	896-3085	Boston a. Oliphut
,	11	17	June J. Coster
R.c. Olphant June Comm	VIDA II LEA Sprec # 7	896-3185-	June J. Cister
REG SOUTHWICK	SPACE #11 SPACE #11 WIDA-LEA PARK WELLEWISE Huy	953-4066	Douthwich
IRENE Southwick	VIDA LEAMOBIE PARK SPACE II HAZZINE SENZIC HWY	9534056	Southweek
Blanche White	VIDA -LEA MOBIL 1019E 44221 MCKENZIE HWY. SP. #14	5107030	Donah Ulhete
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Jerry A. Nelson	Vida Lew Mobile Loga Vida Lew Mobile Loga 44221 My Kenzie Nwy #21-Leaburg, Oh. 97489	896-9448	leng a Helin
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Ron Solver	LIDA	096-9848	hught
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John Sprainis	39141 Easton Ln.	746-4520	M. Mass
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Merent thomas	49198 mileni, HW.	122-3620	
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Prica Grifful	POBOX 129 Blue RW	n 822-33=	to (new trypy
CHARLES THOUDSON	49198 Mckem .	872-3630	Manall
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Judith Olson	44953 Leafurg	896-3488	Judies Ofson
RANDY Reilly	180 S. 79 The Springer		RankRy
 			
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Margaret Ester	son Vide OR	896-3545	Margant Estenson
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Mike Stephen	389543rdplace	8686373	Michael wheater
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Brown Dogges	743843- Com	846-98st	Bur Degy
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Colleen E. Cobb	10809 MEKenzieHwy	896-3076	Lollien En Latt
Karri Thiele	427 N. WHM ST.	724-8200	Han Sue
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Jennifer Mad	KUDG AST	543-0775	Jung Mesel

Name	ADDRESS	PHONE	Signature
\ \ \O_{-1}	40612 mckenzer Hwy	726-8224	Judy Oguswan
AL CARANARA	Springfield DR 97478		
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Edward LAtimER	40624 McKENZIE, Hwy. P.O. Bosy 484Walterile		Edward Faturer
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LYNN WILLIAMS	40656 Mc Kenzie Huy SPRINGFIELD OR 97478	747-2414	Lynn Williams
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GLOSIA J. Penland	Sprield. Or 97478	746-1098	Gliva Perland
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